

COUNTY OF LOS ANGELES

DEPARTMENT OF PUBLIC WORKS

"To Enrich Lives Through Effective and Caring Service"

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IN REPLY PLEASE
REFER TO FILE: PM-3

June 15, 2006

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, CA 90012

Dear Supervisors:

CERRITOS REGIONAL PARK TURF IMPROVEMENTS PROJECT AWARD CONSTRUCTION CONTRACT – SPECS. 6690; C.P. 86454 SUPERVISORIAL DISTRICT 4 4 VOTES

JOINT RECOMMENDATION WITH THE CHIEF ADMINISTRATIVE OFFICER AND THE DIRECTOR OF PARKS AND RECREATION THAT YOUR BOARD:

- Find that Los Angeles Engineering, Inc., is the apparent lowest responsible and responsive bidder, and award a Construction Contract for the Cerritos Regional Park Turf Improvements project, subject to the satisfactory and timely receipt by the County of acceptable Faithful Performance and Payment for Labor and Materials Bonds and evidence of required contractor insurance.
- 2. Approve the total project budget of \$12,077,000, and authorize the Director of Public Works to carry out the project.

- 3. Delegate the Director of Public Works the authority to determine, in accordance with the applicable Contract and bid specifications, whether the contractor has satisfied the above conditions for Contract award; authorize the Director to execute the Construction Contract, in the form previously approved by County Counsel, to Los Angeles Engineering for \$7,775,400; and establish the effective date of the Construction Contract.
- 4. Approve and authorize the Director of Public Works to sign a Change Order for rebuilding two additional parking lots for a not-to-exceed amount of \$342,000.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Approving the recommended actions will award a Contract for improving the Cerritos Regional Park.

The project is divided into two phases to minimize schedule impact and meet budget restraints. Phase I will renovate 35 acres of turf, provide for stone cobble treatment on two deteriorated slopes, waterproof selected gymnasium exterior walls, create new parking, install new conduits for park lighting, and relocate trees.

The bid package included two additive bid alternates: one for rebuilding two of the park's four main parking lots in poorest condition and another for an additional 90 days of landscape maintenance. The pricing for the parking lots was favorable, and we are only recommending awarding this alternate at a cost of \$463,400.

In addition to the parking lot alternate, we are also recommending approval of a Change Order to reconstruct the remaining two parking lots at a cost of \$342,000. The base bid included only repair of the damaged areas in the two unreconstructed parking lots; however, these two parking lots have suffered moderate to significant damage over the years. Given the favorable pricing, we recommend this Change Order to address these conditions in each of the main parking lots.

Phase II includes an Americans with Disabilities Act accessible restroom, above-grade park lighting, and other park improvements. Upon completion of the Phase II design, which is scheduled for October 2006, we plan to use a Board-awarded Job Order Contract to complete the work.

On March 21, 2006, your Board adopted plans and specifications for the project and instructed the Executive Officer of the Board to advertise for construction bids. On April 18, 2006, three bids were received. On April 21, 2006, Environmental

Construction, the apparent low bidder, submitted a request to withdraw its low bid because of a clerical error. After reviewing supporting data regarding the request, Public Works determined that Environmental Construction's request to withdraw its bid appeared to be justified and should be permitted. This process resulted in a two-week delay in the project.

Therefore, we recommend your Board award the Construction Contract to the next apparent lowest responsible bidder, Los Angeles Engineering, with a base bid of \$7,312,000. Public Works reviewed the baseline construction schedule and finds it acceptable. The \$7,500 cost of the Consultant Services Agreement with Los Angeles Engineering will be subtracted from its total lump sum bid as described in the Instructions to Bidders.

Implementation of Strategic Plan Goals

These actions meet the County Strategic Plan Goals of Service Excellence and Fiscal Responsibility as these actions will provide improved facilities to serve the community's demands and increase the County's investment in public park space.

FISCAL IMPACT/FINANCING

The recommended Construction Contract with Los Angeles Engineering is for \$7,775,400, including \$463,400 for the additive alternate. Ten percent of the Contract amount is allocated for Change Orders in the project budget. The recommended Change Order to reconstruct the two parking lots is for \$342,000. In addition, \$660,000 is allocated for Phase II for additional construction under a Board-awarded Job Order Contract.

On April 18, 2006, your Board approved various appropriation adjustments for the Fiscal Year 2005-06 Budget, which increased the project budget by \$3,423,000. Therefore, the established total project budget, including plans and specifications, plan utility/equipment connection check. construction. fees. consultant miscellaneous expenditures, and County services, is \$12,077,000. The project is currently funded from the Safe Neighborhood Park Propositions of 1992 and 1996 (\$1,951,569), State Proposition 12 Roberti-Z'berg-Harris Program (\$532,660), State Proposition 40 Specified Grant Program (\$3,427,771), Vehicle License Fee Gap Loan Trust Fund (\$3,394,000), and the prior year Fourth District Capital Project net County cost (\$2,771,000). The project appropriation has been identified in the Fiscal Year 2005-06 Budget, C.P. 86454.

The Project Schedule and Budget Summary are shown in Enclosure A.

Operational Financing

The park is maintained by a contractor, and the estimate for the contractor's increased cost is not currently available. As part of the project consultant services, an ongoing maintenance plan is to be developed. Upon receipt of the maintenance plan, Parks and Recreation will solicit an estimate from the contractor and will request additional operating funds as part of the Fiscal Year 2007-08 new facilities request. Parks and Recreation will work with the Chief Administrative Office to determine the appropriate level of operations and available funding.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The apparent low bidder, Environmental Construction, requested to be relieved of its bid due to a clerical error. Public Works determined that Environmental Construction has submitted sufficient evidence to demonstrate that the request meets the statutory requirements to be relieved of its bid without forfeiture of its bid bond. Therefore, we recommend that the Contract be awarded to the next lowest responsible bidder, Los Angeles Engineering.

A standard Contract, in the form previously approved by County Counsel, will be used. The standard Board-directed clauses that provide for contract termination, renegotiation, and hiring qualified displaced County employees will be included in the Contract.

The project specifications contain provisions requiring the contractor to report solicitations of improper consideration by County employees and allowing the County to terminate the Contract if it is found that the contractor offered or gave improper consideration to County employees.

As requested by your Board on August 12, 1997, and as a threshold requirement for consideration for Contract award, Los Angeles Engineering is willing to consider Greater Avenues for Independence Program/General Relief Opportunity for Work participants for future employment.

As required by your Board, language has been incorporated into the project specifications stating that the contractor shall notify its employees, and shall require each subcontractor to notify its employees, about Board Policy 5.135 (Safely

Surrendered Baby Law) and that they may be eligible for the Federal Earned Income Credit under Federal income tax laws.

Los Angeles Engineering is in full compliance with Los Angeles County Code Chapter 2.200 (Child Support Compliance Program) and Chapter 2.203 (Contractor Employee Jury Service Program).

ENVIRONMENTAL DOCUMENTATION

On March 21, 2006, your Board found the project categorically exempt under the California Environmental Quality Act in accordance with Article 19, Sections 15301, 15304, and 15311, and under the Environmental Document Reporting Procedures and Guidelines Classes 1 (d), 4 (c), and 11 (a), adopted by your Board on November 17, 1987. A Notice of Exemption was filed with the Registrar-Recorder/County Clerk.

CONTRACTING PROCESS

On March 21, 2006, your Board adopted plans and specifications for the project at an estimated construction cost of \$7,070,000, and instructed the Executive Officer of the Board to advertise for construction bids. On April 18, 2006, three bids were received. Due to a clerical error, Environmental Construction requested and was relieved of their bid of \$5,838,707. Los Angeles Engineering with a bid of \$7,775,400, including \$463,400 for the recommended additive alternate, was the apparent lowest responsible bidder meeting the criteria adopted by your Board. The bid results are summarized in Enclosure B.

Los Angeles Engineering's Community Business Enterprises participation data and three-year contracting history with the County are on file with Public Works.

As requested by your Board on February 3, 1998, this Contract opportunity was listed on the Doing Business with Us website.

<u>IMPACT ON CURRENT SERVICES (OR PROJECTS)</u>

Although available park space will decrease, there will be no negative impact on current County services or projects during the performance of the recommended services. The park is currently operational and construction activities will be phased to limit construction impacts to community park use.

CONCLUSION

Please return one adopted copy of this letter to the CAO (Capital Projects Division), Parks and Recreation, and Public Works.

Respectfully submitted,

for DONALD L. WOLFE Director of Public Works

DAVID E. JANSSEN
Chief Administrative Officer

RUSS GUINEY

Director of Parks and Recreation

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cc: Auditor-Controller County Counsel

Office of Affirmative Action Compliance

Department of Public Social Services (GAIN/GROW Program)

ENCLOSURE A

CERRITOS REGIONAL PARK TURF IMPROVEMENTS PROJECT - AWARD CONSTRUCTION CONTRACT SPECS. 6690; C.P. 86454

I. PROJECT SCHEDULE

Project Activity	Project Schedule	Revised Project Schedule
Design Notice to Proceed Construction Document Submittal Jurisdictional Approval	08/05/03* 11/28/05* 03/28/06*	08/05/03* 11/28/05* 03/21/06*
Construction Bid and Award	06/06/06	06/27/06
Construction Start Construction Substantial Completion Acceptance	06/20/06 05/30/07 07/28/07	07/24/06 06/18/07 08/18/07

^{*} Indicates completed activities.

II. PROJECT BUDGET SUMMARY

Budget Category	P	roject Budget
Land Acquisition		0
Construction Phase I (a) Base Bid (b) Alternate 1 (c) Construction Subtotal (d) Parking Lots Change Order (e) Change Orders Subtotal	\$ \$\$\$\$\$	7,312,000 463,400 7,775,400 342,000 777,540 8,894,940
Construction Phase II (a) Construction (b) Change Orders Subtotal Utility Connection Fees	\$ \$ \$	600,000 60,000 660,000
Construction Subtotal	\$	9,594,940
Equipment/Telecommunication Control	-	0
Plans and Specifications	\$	700,000
Consultant Services	\$	58,000
Miscellaneous Expenditures	\$	62,000
Jurisdictional Reviews and Plan Check	\$	25,770
Civic Art	\$	97,380
County Services	\$	1,538,910
TOTAL	\$	12,077,000

ENCLOSURE B

CERRITOS REGIONAL PARK TURF IMPROVEMENTS PROJECT - AWARD CONSTRUCTION CONTRACT SPECS. 6690; C.P. 86454

This project scope includes approximately 19.5 acres of moderate turf renovation and 15.5 acres of aggressive turf renovation. The moderate turf renovation includes detaching, aerating, and reseeding. The aggressive turf renovation includes removal of 6 inches of soil, importing 6 inches of sand, tilling the top 10 inches of soil, installing new drainage at low points, installing new irrigation system, and seeding. The project also includes stone cobble treatment on two deteriorated slopes, below-grade waterproofing at the gymnasium exterior walls, new parking, new conduits for park lighting, and relocation of trees.

Bid Opening Date: April 18, 2006

Bid Summary:

Firm Name	Base Bid	Alternate 1	Alternate 2	Other Factors **	Total
Environmental Construction, Inc.*	\$5,828,707	\$400,000	\$100,000	\$273,100	\$6,611,807
Los Angeles Engineering, Inc.	\$7,312,000	\$463,400	\$262,500	\$280,800	\$8,318,700
Emma Corporation	\$8,700,000	\$600,000	\$115,000	\$173,000	\$9,588,000

- * Bidder requested and was relieved of its bid due to a clerical error.
- ** The formula for determining the low bid was the summation of the base bid, two alternates, and other factors. The other factors were requested to assist in managing the project and included 120 days of proposed extended overhead and specific quantities of proposed unit price items.

Financial Information:

Public Works' fair construction cost estimate for the base bid amount was \$7,060,000 without contingency. This does not include \$740,000 estimated for alternates.

The Contract will be issued to Los Angeles Engineering for its base bid amount plus Alternate 1 for a Construction Contract of \$7,775,400.